March 24, 2017

The Honorable Rex Tillerson
Secretary
U.S. Department of State
2201 C Street NW Washington, D.C. 20520

The Honorable John F. Kelly
Secretary
U.S. Department of Homeland Security
3801 Nebraska Ave, NW Washington, D.C. 20528

Dear Secretaries Tillerson and Kelly

We write to respectfully request that you extend Temporary Protected Status (TPS) for eligible Haitian nationals residing in the United States. Currently TPS for Haitian nationals is set to expire on July 22, 2017. In light of the continued devastation caused by Hurricane Matthew in 2016 and the ongoing cholera epidemic, we do not believe it is safe or humane to deport non-violent Haitian nationals back to Haiti at this time.

Hurricane Matthew caused widespread devastation that affected more than 2 million people, damaged tens of thousands of homes, schools, and other buildings, destroyed agricultural crops and public water systems, and increased communities’ vulnerability to waterborne diseases, like cholera.

Temporary Protected Status (TPS) was created for precisely this reason — to offer temporary, humane protection to foreign nationals living in the U.S. when extraordinary conditions make it impossible for them to return home. We believe the continued widespread damage and destruction in Haiti make these people eligible for continued TPS designation, and we urge you to swiftly consider extending it past the current deadline of July 22, 2017.

We believe this is again the safest route to avoid further burdening the Haitian government in this time of severe distress. Current law already provides strict eligibility criteria to protect our national security, such as excluding criminals from this designation. TPS is not a pathway to citizenship, nor is it a means for bringing over relatives. When the TPS designation of a country is terminated, those foreign nationals revert to the immigration status they held before the designation was granted.
In short, TPS is a temporary, humane, compassionate response that the U.S. can make in addition to all the other assistance we are providing in the region. We must assist the victims of this natural disaster and ongoing epidemic. Thank you for your consideration.

Sincerely,

Charles E. Schumer
United States Senator

Kirsten Gillibrand
United States Senator
Here are the state memos.

From: [Redacted]  
(b)(6)
Sent: Wednesday, November 01, 2017 10:54:59 AM
To: Cissna, Francis; Nuebel Kovarik, Kathy
Cc: McCament, James W
Subject: FW: TPS State Dept Memo and PLCY memo

Here are Sec State docs re TPS – terminate all 3 with 18-month wind-down.

Lora Ries
Chief of Staff (Acting)
U.S. Citizenship and Immigration Services
Department of Homeland Security

From: [Redacted]  
(b)(6)
Sent: Wednesday, November 01, 2017 10:47 AM
To: McCament, James W
Cc: [Redacted]
Subject: TPS State Dept Memo and PLCY memo

Good Morning,

Just wanted to share Secretary Tillerson's memo to AS1 stating that he has assessed the conditions and El Salvador, Honduras, Nicaragua, and Haiti and they no longer meet the requirements for TPS.

State Dept delivered the memo to ESEC yesterday.

Also attached is DHS PLCY's memo to AS1 recommending extension. PLCY sent to ESEC yesterday as well.
US Citizenship and Immigration Services
Chief of Staff
Office: (b)(6)
E-mail: USCIS-Exec-Sec@uscis.dhs.gov

From: McCament, James W
Sent: Thursday, October 26, 2017 3:42 PM
To: (b)(6)
Cc: (b)(6)
Subject: RE: TPS

Thanks, I agree. Let's keep the process moving.

Thanks all,

James

James W. McCament
Deputy Director
U.S. Citizenship and Immigration Services
Department of Homeland Security
(Deputy Director's Office)

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From: (b)(6)
Sent: Thursday, October 26, 2017 3:10 PM
To: (b)(6)
Cc: (b)(6)
Subject: RE: TPS

James,
I read the most recent versions and don't have additional edits. So I see no reason to alter ExecSec's process.

Thanks.

Chief of Staff (Acting)
U.S. Citizenship and Immigration Services
Department of Homeland Security
(c)
These are the clean and redline versions of what OP&S sent us and the Director signed. We are currently preparing the IQ workflow to transmit to DHS ESEC for Component Clearance prior to it going to AS1.

Thanks,

(b)(6)

Supervisor, Operational Liaison
USCIS Office of the Executive Secretariat

USCIS-Exec-Sec@uscis.dhs.gov (for official actions)

Here they are – redline and clean!

We are working it fast and furious. Will flip them as quickly as we can. The adds are very minor. Gemma, look out for an email from Kathryn shortly.
Just spoke with [redacted] and the plan is for [redacted] to work on updating the electrons of the rec memos ASAP and we'll get them back to [redacted]. As of now, we're assuming those are the only changes that have been made from Director's Office review of the packages, but [redacted] is going to pull the hard copy folders to confirm.

Considering the below, do you think we can have those updates in the next 10 min?

Chief, Regulatory Coordination Division  
USCIS, Office of Policy & Strategy

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From: [redacted]  
Sent: Thursday, October 26, 2017 12:56 PM  
To: McCament, James W; Cissna, Francis  
Cc: Nuebel Kovarik, Kathy  
Subject: RE: TPS

Good Afternoon James,

The 3 folders are up front and I understand from [redacted] that D1 has some edits to the decision memos.

EXSO is sending the latest version to [redacted] to edit and will hand-carry the revised memo and switch them with the ones in the folders.

Once D1 signs, EXSO will obtain expedited Component clearance.

US Citizenship and Immigration Services  
Chief | Office of the Executive Secretariat  
Office: [redacted]  
E-mail: USCIS-Exec-Sec@uscis.dhs.gov

From: McCament, James W  
Sent: Thursday, October 26, 2017 12:52 PM  
To: Cissna, Francis; [redacted]  
Cc: Nuebel Kovarik  
Subject: RE: TPS
Thanks please advise asap to confirm status and delivery as D1 is leaving for a meeting at 115 and will not be back until 4. It would be very helpful for him to have to read in transit if possible. Thanks all.

James W. McCament  
Deputy Director  
U.S. Citizenship and Immigration Services  
Department of Homeland Security  
(Deputy Director's Office)

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From: (b)(6)  
Sent: Thursday, October 26, 2017 12:49 PM  
To: Cisna, Francis; McCament, James W; Nuebel Kovarik, Kathy  
Cc: (b)(6)  
Subject: RE: TPS

Our understanding from EXSO was that the material was packaged up for you yesterday evening and delivered. Adding here to confirm and/or help direct you to the folder.

In substance, we will fill in the requested added content on other potentially available benefits former beneficiaries may apply for (or may have availed themselves of already), including asylum or adjustment.

Let us know your preference, and we will get the amended docs flipped back to you ASAP.

From: Cisna, Francis  
Sent: Thursday, October 26, 2017 12:26:29 PM  
To: McCament, James W;  
Subject: TPS  

How're things looking on the TPS memos? We have to get those to DHS HQ through the formal execsec system by COB today. I looked through the hard copies and I would have only one suggested addition.

F.

(b)(5)
October 4, 2017

The Honorable Elaine C. Duke
Acting Secretary of the Department of Homeland Security
Washington, D.C., 20528

Dear Secretary Duke,

Please accept this correspondence in response to the letter from your Department dated September 8, 2017. I want to thank you for your Department’s continued collaboration with the Haitian Government in addressing Haiti’s Temporary Protected Status (TPS) designation. The Haitian Government is committed to working with the United States to reach a mutually beneficial resolution on this very important issue. Towards that end, the Haitian Government is of the sincere opinion that an extension for an additional eighteen (18) months or a TPS re-designation will serve the shared national interests of both Haiti and the United States.

As the two oldest republics in the Western Hemisphere, we have a long history of collaborating to further our shared values and national interests. Our request for an extension of the TPS designation for an additional eighteen (18) months is meant to ensure that Haiti is able to adequately move forward with its recovery and redevelopment plan and will not have to rely, over the long term, on the United States for temporary residence for its citizens.

We believe that the best way for us to convey our reasoning behind our request for an additional eighteen (18) months extension of the TPS designation is to show you the facts on the ground. Therefore, my Government is extending an invitation to host you in Haiti so that you can personally see the efforts underway to address the issues that warranted TPS designation for Haiti in the first place. Moreover, a visit to Haiti would offer you insight on the challenges that we continue to face. We sincerely believe that once you see the conditions on the ground, it will become clear that an additional eighteen (18) months extension or re-designation is in the shared national interests of both Haiti and the United States. We respectfully suggest that the visit occur no later than the first week of November so that you have sufficient time to assess the situation on the ground before making a decision on TPS for Haitians.

Haiti has undergone a catastrophic and unprecedented series of natural disasters during the last seven years. As you know, the TPS designation for Haiti originated in the aftermath of the January 2010 earthquake that devastated the country, leaving at least 300,000 people dead and more than one million of our citizens internally-displaced. Subsequently, United Nations soldiers introduced a cholera epidemic that killed thousands of people, sickened over 800,000
and that continues to pose a healthcare risk to our citizenry. Valuable resources initially earmarked for addressing critical earthquake recovery issues had to be re-appropriated to eradicate this epidemic, with limited support from the United Nations, the entity that brought the disease to Haiti in the first place. To add to the devastation, on October 4, 2016, Hurricane Matthew, a Category 4 with 145 mph winds and the worst to strike our nation in 52 years, raged through Haiti, destroying over 200,000 homes, wiping out towns, entire villages, and destroying valuable crops. This caused a severe food crisis of unparalleled magnitude in Haiti’s history. The economic loss from Hurricane Matthew alone was estimated at 2.8 billion dollars. As a result of these three extraordinary recent catastrophes, in May 2017, we requested an extension of the TPS designation for an additional eighteen (18) months to allow the Haitian Government more time to implement its ongoing recovery and redevelopment plan.

When former Secretary John Kelly announced a six-month extension of Haiti’s TPS designation through January 22, 2018, he stated that, “if Haiti is able to continue its pace of recovery from the 2010 earthquake, then a TPS extension past January 2018 may not be warranted.” However, despite best efforts and tangible progress, unforeseen natural disasters, including Hurricanes Irma and Maria, have significantly delayed the Government’s ability to adequately maintain the pace of recovery from the 2010 earthquake. Therefore, the Haitian Government contends an 18-month extension or a TPS re-designation is necessary for Haiti to continue on the path of progress.

Since our last request, our ongoing efforts to continue to recover from the earthquake and from the ravages of the cholera epidemic and Hurricane Matthew have been hampered by significant setbacks, as Haiti continued to face unforeseeable and daunting challenges. In the past month, both Hurricanes Irma and Maria have caused serious damage in Haiti. A substantial amount of agricultural crops have been destroyed and communities have been flooded, which has resulted in the further displacement of local communities. Additionally, the impact of the most recent hurricanes on neighboring island countries, such as Turks and Caicos, has caused significant harm to the Haitian economy. As you may know, Haiti’s economy relies heavily on the contribution of its Diaspora. A substantial proportion of the labor force in many neighboring islands that were affected by Hurricanes Irma and Maria is of Haitian descent. As many of these countries struggle to rebound from these hurricanes, Haitians expatriates working there have found themselves unable to support their families back home, further complicating Haiti’s recovery process and delaying the ability of the country to place itself back in the position that it was in prior to the 2010 earthquake.

As noted in your Department’s letter, a statutory basis required to designate a country for TPS is that “there has been an environmental disaster resulting in a substantial, but temporary, disruption of the living conditions in the area affected, the country is temporarily unable to handle adequately the return of its nationals, and the country has officially requested TPS designation.” Unfortunately, Haiti has had three such major blows since 2010. The detrimental impacts of the recent hurricanes have complicated our ability to recover from the 2010 earthquake, cholera, and Hurricane Matthew within the projected timeline and have exacerbated the situation on the ground, resulting in major disruptions of living conditions in the short-term. Given the current circumstances on the ground and based on the statutory
guidelines, an extension or re-designation of TPS for Haitians is fully warranted and would serve the mutual national interests of both countries.

Back in May, your Department’s TPS determination stated that “permitting Haitian nationals to continue residing temporarily in the U.S. is not contrary to the national interest of the United States”. Since then, we have not received any subsequent communication from the USG that these conditions changed. Our research, as well as our conversations with U.S. law enforcement and elected officials representing districts and states where Haitian TPS recipients reside, has shown that our nationals have been exemplary law-abiding residents and pose no threat to the security of the United States or its people. Moreover, Haitian TPS recipients have not constituted a financial burden on U.S. taxpayers. Rather, Haitian TPS recipients have made significant economic contributions to their communities here in the United States as acknowledged publicly by Congressional Leaders, from the Democratic and Republican side, as well as Mayors, Governors and business leaders.

At this precarious juncture, an 18-month extension or a TPS re-designation beyond January 2018 is a necessity. Not extending TPS beyond January 2018 would force the Government of Haiti not only to halt its ongoing, short-term redevelopment efforts, but also to focus its limited resources on receiving an influx of citizens. Under these circumstances, we fear that a non-renewal may cause TPS beneficiaries to find alternative, and ill-advised, ways to remain in the United States, and would also embolden trans-national human traffickers and cartels to prey upon this group of vulnerable individuals; such an outcome would not be in the best interests of either of our governments.

In the interim, the Haitian Government is diligently working to put the country back on a trajectory towards a swift recovery. The current leadership in Haiti is in the process of implementing a robust and expansive recovery and redevelopment plan. The plan includes enhancing our infrastructure, increasing private investment and incentivizing economic growth. The redevelopment plan is meant not only to significantly improve the lives of Haitians at home, but also to encourage the return of those living overseas to contribute in the long-term sustainability and economic prosperity of our country.

In the spirit of the long shared-history of our two nations, I thank your Department for the continued dialogue with the Government of Haiti on this important matter. I look forward to hearing back from you regarding a suitable date to host you in Haiti.

Sincerely,

[Signature]
Paul G. Altidor
Ambassador